Community Safety & Violence Prevention Implementation Committee

Saturday, April 16, 2022

Virtual via Zoom:

https://us06web.zoom.us/j/85913402514?pwd=WHVHdStzelA3VIBYaTJmVkVOamFCUT09

Meeting Agenda

- 10:00 A.M. Welcome & Introductions
- 10:10 A.M. Approve Agenda & Minutes
- 10:15 A.M. Approve Committee Bylaws
- 10:25 A.M. Form Workgroups & Schedule Meetings
- 10:45 A.M. BREAK
- 11:00 A.M. 4/2 Follow-up: Present Additional Data and Information
- 11:30 A.M. Community Feedback and Input



MINUTES OF THE PROCEEDINGS OF THE COMMUNITY SAFETY & VIOLENCE PREVENTION IMPLEMENTATION COMMITTEE OF THE CITY OF BROOKLYN CENTER IN THE COUNTY OF HENNEPIN AND THE STATE OF MINNESOTA

MARCH 19, 2022 VIA ZOOM

1. CALL TO ORDER

The Community Safety & Violence Prevention Implementation Committee meeting was called to order by Mayor Mike Elliott at 10:02 a.m. The meeting was conducted via Zoom.

2. ROLL CALL

MEMBERS PRESENT: Mayor Mike Elliott, Lori Bardal, Julie Bourque, Matthew Branch, Amity Dimock, Joylenna (Joy) Garcia, John Solomon, Mark Viste, Kia (KiKi) Welch, and Katie Wright.

MEMBERS ABSENT: Joecelia Dameida.

OTHERS PRESENT: Public Safety Implementation Committee Manager David Zaffrann and Community Engagement Administrator Margretta Getaweh

3. WELCOME & INTRODUCTIONS

Mayor Elliott stated the purpose of the Implementation Committee is to propose amendments, ordinances, resolutions, policies, guidelines, or other recommendations for review, adoption, or implementation by the City Council or City Staff as appropriate. The charges are laid out in the Daunte Wright and Kobe Dimock-Heisler Community Safety and Violence Prevention Resolution.

Mayor Elliott reminded everyone to bring the goals and values from their initial retreat to the meetings. Those who were in attendance noted some of the goals were systemic change, transformation, accountability, transparency, collaboration, and community. Each meeting need to begin with remembering the goals and values but also acknowledging the reason for the need.

Mayor Elliott explained the meeting is taking place due to lives that have been lost due to current policing systems and practices. Every life lost to police violence is a policy failure. Their names are stated to honor their lives and affirm the commitment to eradicate systemic racial injustice and create systems of equity and safety for all in their community. He acknowledged Kobe and Daunte and noted they are honored to have both of their mothers in the meeting.

Mayor Elliott added the virtual meeting is taking place throughout ancestral lands and he acknowledged the indigenous people who have stewarded and protected the homelands throughout generations.

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4. APPROVAL OF AGENDA & MINUTES

Mayor Elliott asked for any concerns with or objections to the agenda and minutes. Various members of the Committee confirmed they approved of the agenda and minutes.

Public Safety Implementation Committee Manager David Zaffrann noted Mark Viste's name was spelled wrong in the minutes, but that change has already been communicated.

Hearing no objection, Mayor Elliott declared the March 19, 2022, meeting agenda and the March 5, 2022 minutes approved.

5. SHARED AGREEMENTS AND COLLECTIVE DECISION-MAKING PROCESS

Community Engagement Administrator Margretta Getaweh provided an overview of the presentation. She stated the first of the shared agreement is for everyone to contribute to Committee meetings and dialogue. Committee members are encouraged to share individual experiences, perspectives, and interests the same way they would outside of the meeting.

Ms. Getaweh stated the Committee will strive to reach a consensus in the decision-making process. She asked for members to attend the meetings with an open mind and be prepared to work towards an agreement. She noted a breath of opinions and expertise is sought in the Implementation Committee's work, so experts may join the meetings from time to time.

Ms. Getaweh stated for virtual meetings, they will use cameras to the fullest extent possible for maximum engagement. Members will avoid interrupting one another and listen respectfully to others, even if disagree. Only one person will speak at a time, and members will not participate in inside conversations. Ms. Getaweh added people who tend not to speak a lot should move up into a role of speaking more.

Ms. Getaweh noted people who tend to speak a lot should move up into a role of listening more. The members should strive to attend all meetings and arrive on time. Members who cannot attend a meeting can provide their written comments to the Implementation Committee Manager or a fellow member in advance of the meeting so their views can be shared. However, members may not send a person to represent their views where they cannot attend a meeting.

Ms. Getaweh asked for members to accept the responsibility to come to the meetings prepared for the agenda and to review the information sent before the meetings to the extent possible. The facilitator has the responsibility to maintain order, honor all members and input, allow time to process complex information, ensure equitable and uniform communications, provide structure for how decisions will be made, and bring clarity to the process.

Member Dimock noted her appreciation of the shared values and explained she comes from collectives work. She stated collective decision-making isn't always the easiest, but it is the best way to capture multiple viewpoints.

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Ms. Getaweh stated they are striving for consensus-based decision making, which is a "decision-making process that seeks a certain level of agreement from all the decision-makers regarding all the possible alternatives in a given situation." It is an iterative process in which decision-makers can express their views to achieve a certain level of agreement.

Ms. Getaweh explained consensus-based decision-making can be effective in multi-criteria group decision making due to its ability to reduce the conflict among decision-makers, increase the participation of decision-makers, and improve the acceptance of the decision outcome.

Ms. Getaweh noted they are striving for consensus because it dismantles hierarchy and builds shared power, creates shared understanding through discussions that bridge differences, is based on the values of equality, freedom, cooperation, and respect for everyone's needs, results in more effective implementation because the entire group takes action and is involved in the discussions, and protects the needs and opinions of everyone. Ms. Getaweh added conditions for effective consensus include trust, transparency, common goals, commitment, time, a clear process, participation, and facilitation.

Ms. Getaweh stated the process can look many different ways and has a varying levels of formality. She explained she is proposing their process starts with introducing and clarifying the issue, opening the dialogue, and splurging all ideas. From there, there will be a proposal. The proposal would be amended, and they would test for agreement. In the end, they will look for further recommendations.

Ms. Getaweh stated disagreement is part of the process. However, disagreeing based on personal preference rather than the committee's shared values and goals is the most common mistake in attempts at consensus. The consensus process recognizes that the goal is not to achieve unanimity but to reach a decision that everyone involved can be okay with. Therefore, not all disagreements can stop the group from moving forward.

Ms. Getaweh noted there are levels of consensus. An agreement is an unqualified yes. Someone may have reservations but are okay with the decision. A stand aside is when someone doesn't agree with the decision, but can live with it. Lastly, if a proposal has been discussed at two meetings without a resolution, they will fall back to the option of majority rule.

Member Solomon noted his agreement with the model and explained it is important they do not have anyone who disagrees but goes along with the choice. That may splinter the Committee very quickly. Mayor Elliott stated Member Solomon is saying the goal is for everyone to be all-in on the reforms they end up coming up with. Member Solomon, it is important to work together as they are addressing a national issue.

Member Wright asked if they are going to continue to meet on Zoom. The discussions would be much more interactive if they were to meet in person. Mayor Elliott stated the City is monitoring COVID-19 to decide if they will meet in person or will continue to meet via Zoom. He agreed meeting in person provides a lot of advantages for the type of discussion they hope to have. They will likely meet in person soon.

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Member Dimock noted she lives out of town, but she would be willing to travel for in-person meetings.

Member Viste asked if the proposal is the best one but he still has concerns about potential negative side effects, would he agree or in the level of reservation. Ms. Getaweh stated Member Viste could be in the level of reservation. She noted, depending on the seriousness of the potential consequences, the group could take a step back to determine how those consequences could be mitigated.

Member Viste asked if the fallback option were to happen at the second or third meeting if they were unable to resolve it. Mr. Zaffrann stated the decision is for the Committee to make as a group. The intent is that the group goes through the process of trying to reach a consensus at least twice.

Member Branch asked where community input comes into play in the process. He asked if that is something the members should be doing as individuals. Mr. Zaffrann stated they want to proactively solicit community feedback, and that is the role of both Staff and Committee members. He noted there is an email address established to receive public comment, and Staff can bring any emails received there to the Committee.

Mr. Zaffrann added Ms. Getaweh is going to be overseeing the community engagement work which will include public listening sessions and other digital tools such as surveys. He noted any information gathered by Ms. Getaweh would also be brought back to the Committee. Mr. Zaffrann stated it will be up to the Committee to incorporate the feedback as they see fit.

Member Bourque stated if the information is going to the City email, who is managing the email account. Mr. Zaffrann stated he and Ms. Getaweh are managing the email account. At a minimum, the information will be brought back to the Committee, may be in the meeting or potentially as part of the agenda packets.

Member Bardal pointed out the Committee will be having many difficult conversations. She noted she would be willing to meet with community members as needed to have further conversations. Member Bourque stated she agrees she would be willing to do that as well.

Mayor Elliott asked Staff to utilize Committee members when engaging with the community. He asked if the Committee had any objections to the consensus-building process. Various Committee Members noted their support of the collective decision-making process.

Member Dimock asked about the etiquette such as calling roll to receive input from the Members. She asked how a Committee is different than a commission or board in that process.

Mayor Elliott stated they need to make sure certain decision points are accurately reflected in the minutes. Otherwise, he will just ask for any objections. He stated he will ask for any reservations and questions. After that, he will ask anyone to share if they agree.

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Members Bardal, Branch, Dimock, Garcia, Solomon, Viste, Welch, and Wright noted their agreement with the collective decision-making process.

Member Branch asked if there is a time for public feedback during the Committee meetings. He noted a community member named Randy had asked that question in the chatbox. Mayor Elliott stated the workgroup meetings are public working meetings. There will be community engagement efforts to elicit feedback, and the feedback will be shared with the Committee. The purpose and structure of the Committee and the workgroups are designed to be working meetings.

6. FORM WORKGROUPS AND SCHEDULE WORKGROUP MEETINGS

Mayor Elliott stated the work of the Implementation Committee will largely be done within workgroups. There are currently three workgroups. He invited Mr. Zaffrann to continue the presentation. Mr. Zaffrann noted all members of the Committee except for Joecelia Dameida were present.

Mr. Zaffrann stated they are proposing to have three working groups to include expanded response, government structure and civilian oversight, and policy changes. Expanded responses would include community response and traffic response strategies and the work included in that effort. That could include working with the dispatch system, reviewing calls, looking at different skill sets required of the emergency calls to inform who they are looking for to be responders, necessary training to be a responder.

Mr. Zaffrann explained government structure and civilian oversight would include recommendations on the structure of a new Department of Public Safety such as Police, Fire, and Expanded Response, the permanent civilian oversight committee called for in the Act, a director for the new Department. As for policy changes, the Act specifically refers to changes in the use of force policy but also any other policies that need attention or to be added.

Member Wright stated Members received a phone call about the workgroups and provided preferences of first, second, and third choice of groups. However, it was just explained differently by Mr. Zaffrann. She asked if Members could change their preferences in light of the new description.

Mr. Zaffrann stated the next portion of the presentation would allow Members to express any changes in preferences. Mr. Zaffrann added the workgroups may include individuals outside of the Implementation Committee members, but those appointments have not been made yet.

Member Welch stated there are eleven members. She asked if Members will be on only one workgroup or if they can be on multiple committees. She asked how Staff will distribute the preferences of people if there is a lot of interest in one workgroup or not a lot of interest in one workgroup.

Mr. Zaffrann stated they propose everyone will take part in one workgroup, and all workgroups would go back to the Implementation Committee before going to the Council with any recommendations. He noted the proposal is open for discussion.

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Mayor Elliott stated it is possible for each member to be a decision-making member of one workgroup but still attend other workgroups in a non-decision-making role. Mayor Elliott asked if there is an even distribution of interest. Mr. Zaffrann stated he will answer that question in the next portion after hearing comments from a few Members.

Member Dimock stated most of her questions were answered. She noted she also did not understand the workgroups as presented on the phone call from Ms. Getaweh.

Member Garcia asked if there was a slide available to provide a visual as they discuss workgroups. Member Welch stated the workgroups were broken down in an email.

Mayor Elliott asked Mr. Zaffrann to show the email in question. Mr. Zaffrann stated he will put a slide together quickly.

Mayor Elliott asked how people can change their preferences. Mr. Zaffrann stated he was intended to share the original distribution of preferences and then would allow people to change their preferences.

Member Wright asked if the workgroups are only Implementation Committee Members. Mayor Elliott stated there are other community members outside of the Implementation Committee that will be added to the workgroups.

Member Welch asked if they could discuss which workgroups people will be on. She explained she is flexible in her preference of workgroups. She asked if the workgroup meetings will be public. It will be difficult to come together as a collective as it is, but it is more difficult with public input.

Mayor Elliott stated once Mr. Zaffrann pulls up a slide of workgroups, there will be a discussion about preferences for the workgroups. Member Welch asked if it would be a public discussion or a private discussion. Mayor Elliott stated it would be a public discussion. He explained the Committee cannot discuss it privately. Because they are a public body, they must convene under open meeting laws. Member Welch stated they should return to the meeting in person. Mayor Elliott stated they are working on meeting in person.

Member Dimock asked how the additional members of the workgroups will be chosen. Mayor Elliott stated the additional members of the workgroups will include an interview process of interested individuals. From there, the interview panel will make a recommendation. Member Dimock asked if the additional members would have voting abilities in the workgroup. Mayor Elliott confirmed he additional members would have voting abilities in the workgroup. He explained the Implementation Committee is 11 members, and the goal is for each workgroup to be seven members.

Member Garcia noted Member Welch asked some really good questions. She agrees meeting in person would be more effective.

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Mr. Zaffrann showed a slide breaking down the different workgroups and the interest in each workgroup. He explained the Committee Members have been tentatively assigned to workgroups based on their first choice. He noted Member Viste's preference was not added yet. Mayor Elliott pointed out Member Dameida's preference was also not on the list.

Member Viste stated his first preference would be policy changes, but he is flexible in the workgroup assignment. Mayor Elliott asked if Members would be willing to respond to a survey soon.

Member Garcia asked if the Committee would be willing to work through the assignments in the current meeting. Member Branch added he thought they were already discussing it.

Mayor Elliott stated the current list does not reflect people's second and third preferences, which is important in the selection of additional workgroup members. He asked if Members would be willing to fill out a survey reflecting their order of preferences. Mr. Zaffrann stated Staff has preferences from most Members already. Mayor Elliott stated they will collect the three preferences via email at a later time.

Member Dimock asked if they could just receive the preferences during the current meeting. She stated her preferences are in order of the workgroups as they were presented, and she is one of the only ones who did not give preferences. Mayor Elliott stated they would follow up with Members to get their preferences.

Mayor Elliott asked how many more people's preferences need to be collected. Mr. Zaffrann stated they only need preferences from Member Viste and Member Dameida. He noted Member Wright wanted to change her preferences.

Mayor Elliott recessed the meeting at 11:00 a.m. The meeting reconvened at 11:09 a.m.

7. REVIEW AND DISCUSS THE DAUNTE WRIGHT AND KOBE DIMOCK-HEISLER COMMUNITY SAFETY AND VIOLENCE PREVENTION RESOLUTION

Member Branch read the first three paragraphs of The Daunte Wright And Kobe Dimock-Heisler Community Safety And Violence Prevention Resolution as follows:

WHEREAS, the City of Brooklyn Center can create a safer, healthier, more just, and more thriving community by promoting a diversity of responses to our community's safety needs that do not rely solely on our armed law enforcement officers;

WHEREAS, many approaches have proven to be safe and effective for responding to non-moving traffic offenses, low-level violations, people with mental health needs or disabilities, and other similar situations, that do not involve armed law enforcement officers;

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WHEREAS, creating alternative responses in these situations will allow our law enforcement officers to focus their time, training, and expertise on serious threats to the immediate safety of our residents;

Member Garcia read the next three paragraphs of The Daunte Wright And Kobe Dimock-Heisler Community Safety And Violence Prevention Resolution as follows:

WHEREAS, relying on our armed law enforcement officers as first responders in these situations has in some circumstances resulted in escalation, harm, and the tragic and potentially avoidable loss of life for our residents, including Daunte Wright and Kobe Dimock-Heisler;

WHEREAS a diversity of approaches will improve overall public safety, better address the root causes of many issues, promote racial justice, better protect vulnerable members of our community, and more efficiently allocate public resources;

WHEREAS, the residents of Brooklyn Center have demanded change in our City and will help co-create new approaches to health and safety in our community, and this Resolution affirms our commitment to an intentional, inclusive and collaborative process that involves City leadership and the community working together to fully implement the intent this Resolution;

Member Bourque read the next three paragraphs of The Daunte Wright And Kobe Dimock-Heisler Community Safety And Violence Prevention Resolution as follows:

WHEREAS, the City Council will be drawing upon the best aspects of many different existing models and policies from all across the country to adapt them for our City with the help of residents, experts, and data analysis, and the City is committing to all of these measures in a single, unified Act to deliver truly transformational change for our community; and

WHEREAS, the City Council is committed to putting in the work necessary to bring about changes as quickly as possible in how the City provides public safety while recognizing that some of these measures will take longer to implement than others, and that additional work remains to be done to create a healthier and more equitable community even beyond this Act.

NOW, THEREFORE, the City Council of the City of Brooklyn Center, Minnesota, resolves as follows.

Member Dimock read the next two paragraphs of The Daunte Wright And Kobe Dimock-Heisler Community Safety And Violence Prevention Resolution as follows:

- 1. Act Adopted. The Daunte Wright and Kobe Dimock-Heisler Community Safety and Violence Prevention Act ("Act") is hereby adopted for the City.
- 2. Community Response Department. The City will create an unarmed Community Response Department to respond to all incidents where a City resident is primarily experiencing a medical, mental health, disability-related, or other behavioral or social need, including by the creation of a Community Response Department consisting of trained medical and mental health professionals,

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social workers, or other staff and volunteers, and by a dispatch system outing appropriate calls to the Community Response Department and not to the Police Department; and by any other appropriate changes in ordinance, practices or policies.

Member Viste read the next two paragraphs of The Daunte Wright And Kobe Dimock-Heisler Community Safety And Violence Prevention Resolution as follows:

- 3. <u>Traffic Enforcement Department</u>. The City will create an unarmed civilian Traffic Enforcement Department to enforce all non-moving traffic violations in the City, including by creating the civilian Traffic Enforcement Department and by any other appropriate changes in ordinance, practices, or policies, including restricting or eliminating the types of traffic offenses enforced by the City's armed law enforcement patrol officers.
- 4. <u>Department of Community Safety and Violence Prevention</u>. The City will create a new Department of Community Safety and Violence Prevention (the "Department") that will be responsible for overseeing all city agencies and city efforts regarding community health and public safety, and ensuring a well-coordinated, public health-oriented approach throughout our city that relies upon a diversity of evidence-based approaches to public safety, and with a Director who has appropriate credentials and experience including public health expertise, and that at minimum the following existing and to-be-created City agencies will all report directly to the Department and be subject to the authority of its Director: the Police Department, the Fire Department, the Traffic Enforcement Department, and the Community Response Department.

Member Garcia asked if the Director of the public safety department is the City Manager. Mayor Elliott stated the Act says the City is creating a new Public Safety Department, and there will be a new Director for that Department to oversee the work of the Police, Fire, Traffic Enforcement, and Community Response Departments.

Member Garcia asked what the hiring process will look like. Mayor Elliott stated the Committee would work through the hiring process and required qualifications. Member Garcia asked if Staff would conduct the interviews or if the Committee would. Mayor Elliott stated Staff would conduct the interviews, but they can work toward the possibility of the Committee providing input on the interview process.

Member Bardal read one paragraph of The Daunte Wright And Kobe Dimock-Heisler Community Safety And Violence Prevention Resolution as follows:

5. Community Safety and Violation Prevention Committee. The City will create a permanent Community Safety and Violence Prevention Committee. The Director will provide the Mayor with a list of candidates to serve on the committee and the Mayor will recommend candidates to the City Council for the appointment. A majority of the committee members must be City residents with direct experience being arrested, detained, or having other similar contacts with Brooklyn Center Police, or have had direct contact with one or more of the other services to be provided by the new Department. The City Council may appoint City staff to serve as liaisons to the committee, but no City staff member will have a vote on the committee. The committee will: review and make recommendations regarding the policing response to recent protests; review the current collective

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bargaining agreement between the City and the Police Department and make recommendations before the renegotiation of the agreement and before its final approval; recommend the City Council create a separate and permanent civilian oversight committee for the new Department; review Chapter 19 of the City Code and make recommendations about repealing or amending provisions or penalties therein, including fines and fees; and periodically make any other recommendations to the City Council related to initiating programs or policies to improve community health in the City.

Mayor Elliott noted the permanent Community Safety and Violation Prevention Committee will oversee the work of the Public Safety Department. It will also oversee the Civilian Review Board. He added the Implementation Committee will do some of the groundwork necessary to establish the Community Safety and Violation Prevention Committee.

Member Dimock asked if the Community Safety and Violation Prevention Committee is the same as the Civilian Review Board that is part of the civilian oversight workgroup. Mr. Zaffrann stated the Community Safety and Violation Prevention Committee is a new, permanent entity separate from the Implementation Committee. One of its roles is to recommend the City create a civilian oversight committee. The Community Safety and Violation Prevention Committee is included in the government structure and civilian oversight workgroup.

Member Bardal stated the Community Safety and Violation Prevention Committee is a more comprehensive Committee. There is a lot of work to be done on each committee. There have to be particular committees for alternative responses. Those serving on the Community Safety and Violation Prevention Committee need to be aware of a variety of topics such as the use of force policies and mental health alternatives. Mayor Elliott confirmed the Community Safety and Violation Prevention Committee will provide all of that oversight.

City Clerk Barb Suciu asked to speak. Mayor Elliott stated he is the Chair and would call on her when appropriate.

Member Wright read the next two paragraphs of The Daunte Wright And Kobe Dimock-Heisler Community Safety And Violence Prevention Resolution as follows:

- 6. <u>Use of Force</u>. The City will review and update its policies, practices, and training to more appropriately regulate the use of force by its armed law enforcement officers including, for example, requiring de-escalation, exhaustion of reasonable alternatives before using deadly force, prohibitions on using deadly force in certain situations including firing upon moving vehicles, prohibiting certain uses of force or other policing tactics during First Amendment protests and assemblies, and additional revisions as needed.
- 7. Citation and Summons for Low-Level Offenses. To immediately prevent any further harm and to better protect the peace and safety of all City residents while this Act is being fully implemented, the City Council directs the City Manager to implement forthwith a citywide "citation and summons" policy requiring officers to issue citations only, and prohibiting custodial arrests or consent searches of persons or vehicles, for any non-moving traffic infraction, non-felony offense, or non-felony warrant, unless otherwise required by law, and the Implementation Committee will

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make recommendations regarding making these policy changes permanent and/or modifying them as needed, including by appropriate changes in ordinance, practices or policies.

Mayor Elliott explained there has been an order made by the Council for officers to avoid arrests for citations and summons for low-level offenses. He added data collection will be an important piece of the implementation to ensure the changes are effective.

Member Solomon stated it is important for the Implementation Committee to develop a working definition of community policing and what it means for Brooklyn Center. The community has been looking for that answer, and the officers need a better perspective of what that means. Police officers who live outside of Brooklyn Center, and their communities have different definitions.

Member Garcia noted defining community policing will be part of the efforts of the workgroups. She added she would like to limit the language and explanation of it as it may be triggering for the mothers in the group. Member Solomon apologized if his comments triggered anything for the mothers.

Member Dimock stated she was not triggered by his comments and added she does not get triggered by comments. She requested people speak freely in her presence. Member Wright agreed she wanted Members to be open and honest. She agreed she will get emotional at times, but she wants to make progress. They want the same thing at the end of the day.

Mayor Elliott thanked Member Dimock and Member Wright for their comments and their participation in the group.

Member Bardal asked if there was a reason the chat was removed from the meeting. She stated the chat is a good way to communicate with people that are unable to speak otherwise. Mayor Elliott stated the intention was to keep the chat off because the conversation seeps into the verbal discussion. They wanted the Committee to stay focused on the agenda and the conversation at hand. If the Committee wants to turn the chat back on, they can do that. Member Bardal asked when the chat comments would be addressed.

Member Garcia stated someone could take note of the comments or questions in the chat, and they could be responded to at the end of the meeting, after the meeting, or at the following meeting. Member Bourque added the chat is important for transparency and for the community to ask questions at the moment.

Member Dimock noted her agreement with Member Garcia's idea to address the comments and questions in the chatbox. Mayor Elliott asked if everyone was okay with the idea presented by Member Dimock. Various members of the Committee stated their agreement with Member Dimock's chat idea. Mayor Elliott directed Staff to implement Member Garcia's chat idea.

Mayor Elliott read the next two paragraphs of The Daunte Wright And Kobe Dimock-Heisler Community Safety And Violence Prevention Resolution as follows:

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- 8. Implementation Committee. The City will create a Community Safety and Violence Prevention Implementation Committee ("Implementation Committee"), including residents from the City and other local, state, and national experts in public health-oriented approaches to community safety, to be chaired by the Mayor, and with members recommended by the Mayor and confirmed by the City Council, that will propose amendments, ordinances, resolutions, policies, guidelines or other recommendations for the review, adoption and/or implementation by City Council or City staff, as appropriate, that would fully implement the will and intent of City Council as expressed in this Act. The City Council may appoint City staff to serve as liaisons to the Implementation Committee, but City staff shall not have a vote on the committee. The Implementation Committee shall provide its recommendations directly to the City Council.
- 9. <u>Community Involvement</u>. The Implementation Committee will ensure the community has the opportunity to review and comment upon all implementation plans, including by making periodic progress reports in open City Council meetings monthly, or more frequently upon the Council's request; that the Implementation Committee is empowered to explore external sources of funding to implement the Act and that the City may retain additional counsel, temporary staff, and consultants as reasonable and necessary to enable the Implementation Committee to complete its work; and the Implementation Committee will present recommendations to City Council for initial consideration not later than 180 days from the date of this Act.

Mayor Elliott noted the Implementation Committee was not implemented within the 180-day time frame, but Mayor Elliott did appear at the Council Meeting around the deadline to communicate progress on the Implementation Committee. He noted there is funding available for the work of entities such as the Implementation Committee, and that can be pursued. Mayor Elliott pointed out their technical assistance is through Law Enforcement Accountability Project (LEAP).

Mayor Elliott read the last next paragraph of The Daunte Wright And Kobe Dimock-Heisler Community Safety And Violence Prevention Resolution as follows:

10. Implementation and Staff Support. The directives contained in this Act shall be carried out in compliance with the law and the City Charter. The City Attorney, City Manager, Chief of Police, and other City personnel are authorized and directed to provide all necessary assistance and support to all committees created pursuant to this Act, including by supplying the committees with any data necessary to perform their duties, including confidential or private data as requested with appropriate protections, and budgetary, staffing or other information, and assisting with the drafting of amendments, ordinances, or policies as requested by the Implementation Committee. This Act authorizes, to the greatest extent possible, the implementation of the measures identified herein without further policy approvals from the City Council. To the extent, additional approvals are needed, or legal barriers are identified, in the implementation of these measures or the recommendations of the Implementation Committee, the City Manager or City Attorney are directed to bring those issues to the City Council's attention for further direction or action as needed.

He explained it is a directive for City Staff to provide necessary information and support to the Implementation Committee. The data will mostly be seen by Staff supporting the work of the Implementation Committee such as Mr. Zaffrann, Ms. Getaweh, and Data Strategist Timothy

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Walter. From there, they will create recommendations to present to the Implementation Committee.

Member Bardal noted she has direct experience in data privacy. She stated Brooklyn Center is unhelpful in providing public data upon request. She asked what type of authority the Committee has to procure information. Member Bardal pointed out the City Manager holds the data rather than the Police Department.

Member Bardal asked, in the case of police brutality or murder, what is the turnaround time the Implementation Committee can expect to receive details on the incident. Entities may purposefully stall in providing data for their interests. However, the Committee needs to receive the information to do their job. She asked if there is some authority from the Committee that would allow them to have information sooner than 90 days or to ensure they receive the information at all.

Mr. Zaffrann explained he can only speak to the process Staff related to the Implementation Committee has used to access 911 call data, which is necessary to inform the expanded response options. He stated it was required for a background check to be completed and for certain technology safety measures to be in place to access the data.

Member Bardal stated if the Implementation Committee has a data request that goes through Mayor Elliott or Mr. Zaffrann, it would help to expedite the process. She explained there are likely situations when the Committee would like access to certain public information.

Member Bardal noted she is a member of Communities United Against Police Brutality, and she will be joining their data team. Along with that, she would like to implement a new reporting process for community members in Brooklyn Center. Currently, the only way for someone to place a complaint is to fill out an online form that goes directly to the entity where the issue took place. Therefore, she would like to add a third party to review the complaints.

Mayor Elliott asked if Member Bardal was interested in implementing an alternative complaint system regarding issues with police separate from the Police Department. Member Bardal confirmed that was correct.

Mayor Elliott asked if Member Bardal was asking for clarity on the process for the Implementation Committee to request private data. Member Bardal stated, for example, if the Implementation Committee requested body-worn camera footage, that is public information. Background information on a police officer or narratives is also public information, but those components are not given promptly or the information is redacted or inaccurate. Mayor Elliott stated it is the role of the workgroups to create a committee that would provide oversight to the Police Department.

Member Garcia asked if the Committee could be informed about what data is being collected and if they could hear from Data Strategist Timothy Walter. She explained she wants to make sure the data is reflecting the issues at hand.

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Mr. Zaffrann stated the Staff has requested additional data sets such as past use of force data and complaint data. So far, they have had productive responses from the Police Department and its data team. If Members have specific data sets they would like to see, Staff will make sure the request is reflected on an agenda.

Member Solomon asked if a legal perspective has been considered. The Unions are going to be upset with the adjustments. He asked if the Committee will receive legal advice about their suggestions. Mayor Elliott stated the work of the Implementation Committee will be reviewed by the City Attorney and other legal counsel.

Mr. Zaffrann stated the next regular meeting will be on April 16, 2022. Before that meeting, he asked if folks would be available to meet on April 2, 2022, at 10:00 a.m. to continue the work and start the rhythms. He asked if anyone was not available to meet at that time.

Member Dimock stated her calendar events switched to 9:00 a.m. to 11:00 a.m. Mr. Zaffrann stated it should be 10:00 a.m. to 12:00 p.m., but he will look into that.

Member Bardal stated four of the Committee Members may have an issue with that date. She stated she could do 10:00 a.m. to 11:30 a.m. or 9:00 a.m. to 11:00 a.m. Mr. Zaffrann stated he would take note of that. He asked if an earlier meeting time would work for people. Mr. Zaffrann noted he saw some nods and some disagreement from Members.

Member Wright stated she is available any time on April 2, 2022. Member Welch noted she is very flexible.

Member Garcia asked if the meeting would be in person or virtual. Mayor Elliott stated the next meeting would be virtual.

Member Solomon stated they can do the work better in person. Member Welch agreed she is not a fan of virtual meetings. Member Dimock stated she likes the option to participate virtually occasionally due to the long drive.

Mr. Zaffrann noted having only one person meet virtually can be difficult to engage them with the majority of people being in person. Member Bourque added meeting in person can be more difficult sometimes due to childcare.

Member Bardal asked if some members would be interested in staying at the meeting to address questions that came through the chat. Mayor Elliott stated they need to open and close the meetings due to open meeting laws. Members can respond to the comments on their own time. They are currently over time, but they can build in time for responses in the future.

Member Bourque stated Ms. Suciu's comment was not included in the chat, but it was regarding the fourth slide. Mayor Elliott confirmed the question has been recorded.

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Mayor Elliott added he would like to acknowledge LaToya Turk, a new addition to the Office of Community Prevention as the Health and Safety Interim Manager. She will serve as a staff liaison to the Implementation Committee. Ms. Turk thanked the Mayor for the acknowledgment.

Mayor Elliott stated the purpose of the gathering is not to have meetings but to meet the goals of the Resolution and do the work to transform the community. Unless and until they get to that, they have not done their jobs. A couple of the policies they are looking at addressing first are pretextual stops and no-knock warrants. He asked for the Committee's input on addressing pretextual stops and no-knock warrants.

Member Solomon stated they are only as good as the next incident, at which time they will have to respond quickly.

Member Bardal asked if Mayor Elliott could implement a moratorium on no-knock warrants. She noted Mayor Frey of Minneapolis has implemented a moratorium, but there were loopholes included. She added Mayor Elliott could do the same thing with traffic stops.

Mayor Elliott asked if any reservations were moving forward with the pretextual stops and no-knock warrants. Member Solomon stated he did not have any reservations about those options.

Mayor Elliott thanked the community members for doing the work and pushing for reforms in the system. He acknowledged Melissa Carey for her reformation work. He thanked staff for their work in support of the Committee and the Committee's continued call for community engagement and transparency. He added they honor those who came before them such as Kobe and Daunte.

8. ADJOURN

Hearing no reservations, Mayor Elliott adjourned the meeting at 12:21 p.m.

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MINUTES OF THE PROCEEDINGS OF THE COMMUNITY SAFETY & VIOLENCE PREVENTION IMPLEMENTATION COMMITTEE OF THE CITY OF BROOKLYN CENTER IN THE COUNTY OF HENNEPIN AND THE STATE OF MINNESOTA

APRIL 2, 2022 VIA ZOOM

1. CALL TO ORDER

The Community Safety & Violence Prevention Implementation Committee meeting was called to order by Mayor Mike Elliott at 10:04 a.m. The meeting was conducted via Zoom.

2. ROLL CALL

MEMBERS PRESENT: Mayor Mike Elliott, Lori Bardal, Julie Bourque, Matthew Branch, Amity Dimock, Joylenna (Joy) Garcia, John Solomon, Mark Viste, Kia (KiKi) Welch, and Katie Wright.

MEMBERS ABSENT: Joecelia Dameida.

OTHERS PRESENT: Public Safety Implementation Committee Manager David Zaffrann, Community Engagement Administrator Margretta Getaweh, and Data Strategist Timothy Walter.

3. WELCOME & INTRODUCTIONS

Mayor Elliott welcomed everyone and invited Community Engagement Administrator Margretta Getaweh to review Zoom meeting etiquette.

Ms. Getaweh stated Committee meetings are structured working meetings and people should remain muted until called on by the Chair. Also, Staff asked everyone to remain on camera as much as possible. The chat will remain open, but it will not be actively monitored. She encouraged all members to sign up for the newsletter.

Mayor Elliott stated the purpose of the Implementation Committee is to propose amendments, ordinances, resolutions, policies, guidelines, or other recommendations for review, adoption, or implementation by the City Council or City Staff as appropriate. The charges are laid out in the Daunte Wright and Kobe Dimock-Heisler Community Safety and Violence Prevention Resolution. Mayor Elliott reminded the participants that the goals of the Implementation Committee are systemic change, transformation, accountability, transparency, collaboration, and community.

Mayor Elliott explained the meeting is taking place due to lives that have been lost due to current policing systems and practices. Every life lost to police violence is a policy failure. Their names are stated to honor their lives and affirm the commitment to eradicate systemic racial injustice

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and create systems of equity and safety for all in their community. Mayor Elliott added the virtual meeting is taking place throughout ancestral lands and he acknowledged the indigenous people who have stewarded and protected the homelands throughout generations.

4. APPROVAL OF AGENDA & MINUTES

Member Garcia noted she asked who the department head would be for the Department of Public Safety, and the minutes inaccurately reflected that. Mayor Elliott confirmed the change would be reflected in the minutes.

Member Garcia asked if there are community participants that are both City Staff and residents, will they be referred to as Staff or a resident. Mayor Elliott stated it is up to the participant to distinguish in which capacity they are attending the meeting.

Member Garcia stated she presented the idea of the chat is a parking lot space. However, the idea was not accurately reflected in the minutes as a "parking lot," and incorrectly attributed the idea to another member. Mayor Elliott asked for Member Garcia to email him the requested changes.

Public Safety Implementation Committee Manager David Zaffrann noted he would like to be included in any emails related to changing past minutes.

Member Dimock stated the minutes were bizarre and included many inaccuracies. Mayor Elliott stated the minutes do not need to be approved during the meeting. Instead, it can be reviewed for future edits and discussion. He agreed the minutes do not need to be a verbatim transcription.

Hearing no objections, Mayor Elliott approved April 2, 2022, meeting agenda.

5. WORKGROUP STATUS UPDATE

Mayor Elliott stated Staff is continuing to recruit for the Workgroups and will be translating materials into Spanish and Hmong. The goal for the next Implementation Committee meeting is to bring recommendations for the Workgroup formations. It is ambitious, but they hope to recruit and interview community members before the next meeting.

Member Dimock stated whoever was adamantly against the Resolution should not be on a workgroup because their time to challenge the Resolution has passed. Members of the workgroups should be there to support the Resolution and the work.

Member Dimock asked how it was decided that the workgroups would be voting groups. Mayor Elliott stated the voting aspect can be discussed and decided on together. The idea is for the workgroups to bring back results to the Implementation Committee.

Member Dimock stated the workgroup would vote then the Implementation Committee would vote then the City Council would vote. She suggested the workgroups come to a collective decision rather than voting. Mayor Elliott stated the Implementation Committee can decide the

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structure of the workgroup. He added the workgroup can discuss issues to be forwarded to the Implementation Committee for consideration.

Member Solomon noted he believed that was the direction the Implementation Committee had decided in a previous meeting. Member Dimock stated she missed that understanding.

Member Branch stated the workgroups will still need some sort of process to reach a consensus to bring back to the Implementation Committee. He asked if they would otherwise be doing research with information to be brought back to the Implementation Committee.

Mayor Elliott noted Member Branch's comments were interesting to think about and asked Member Dimock for her thoughts. Member Dimock stated they talked about a consensus-building process in a previous meeting, and she believes they would follow the same idea. Mayor Elliott stated the workgroups can use the same decision-making process as presented to the Implementation Committee.

Member Garcia asked if the workgroups are decided. Mayor Elliott stated the goal is to have workgroups decided before the next Implementation Committee meeting. Member Garcia asked if the current Implementation Committee members are slotted for the workgroups. Mayor Elliott stated the Implementation Committee members' workgroups will be decided along with the other candidates. He noted everyone would likely get their first preference.

Mr. Zaffrann noted there may be additional workgroups added later on and reminded Mayor Elliott about the facilitation component of the workgroups. Mayor Elliott stated they are considering a facilitation component for the Implementation Committee and workgroup meetings to get through a large amount of information effectively. He explained there are methods of facilitation and facilitators related to public safety.

Member Solomon stated a facilitator would help the Implementation Committee in their work. Mr. Zaffrann asked how frequently or in which portions of the meetings they would like to use facilitation. Member Solomon stated facilitation could be a method to get the Implementation Committee off the ground and get them pointed in the right direction.

Member Bourque noted there was a comment in the chat which she also had questions about in regards to attendance for meetings. She stated Member Dameida has not attended any of the three meetings and how that will be handled. Mayor Elliott stated Member Dameida indicated she has been sick. He explained they are working on an attendance policy that will be addressed at the next meeting.

6. BROOKLYN CENTER DEMOGRAPHICS PRESENTATION

Data Strategist Timothy Walter stated the following demographic data gives an overview of the Brooklyn Center community. The data come from the 2020 census and the United States Census American Community Survey 2015-2019, including data tables from Wilder Research's MNCompass.org. The data maps reflect block group level geography and a block group contains 600 to 3,000 people. He noted the demographics include population change and race and

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ethnicity, hushed income and poverty level, education level, language is spoken, and housing cost burden.

Mr. Walter stated the population has remained around 30,000 since 1980. There was an 8.2 percent increase in population from 2010 to 2020. However, the white population has increased while the Black, Indigenous, and People of Color (BIPOC) population has increased. The white population was 96 percent of the total population in 1980 and is currently 33 percent of the population.

Mr. Walter showed a table comparing population and race and ethnicity from 2010 to 2020 and then a table of race and ethnicity broke down by those under and over the age of 18. He noted that 88 percent of the children are BIPOC.

Mr. Walter showed a map reflecting the population density based on block group. The population is spread out with a heavier section in the middle of the City. He noted that 26 block groups make up Brooklyn Center. Brooklyn Center's population is younger than the statewide average. The median age of City residents is 31.9 years old compared to the statewide average of 38. 28.9 percent of the total Brooklyn Center population is under 18 years old.

Mr. Walter showed a slide depicting household income and poverty level by block groups. The median household income was \$59,550 in 2019. About 15 percent of the population had an income below the Federal Poverty Level in 2019. He noted the central block group has a lower income. Mr. Walter showed a chart about the Federal Poverty Level guidelines. He stated about 69 percent of people living under the Federal Poverty Level are under the age of 35 years old.

Mr. Walter showed a slide with the education level based on block groups. In Brooklyn Center, 85 percent of the population over 25 years old have a high school diploma or higher. 20 percent of the population over 25 years old have a Bachelor's degree or higher. In Minnesota, 93 percent of the population over 25 years old have a high school diploma or higher, and 37 percent of the population over 25 years old have a Bachelor's degree or higher.

Mr. Walter showed a block group map based on nativity and language are spoken. Approximately 24 percent of Brooklyn Center's population was born in a foreign country, which is three times higher than the state average. 34 percent of households in the City speak a language other than English in the household.

Mr. Walter showed a table depicting the housing cost burden. Cost-burdened households are defined as those that spend at least 30 percent of their income on housing. 33 percent of households in Brooklyn Center are cost-burdened, and 53 percent of renters in the City are cost-burdened.

Mr. Walter asked what surprised the Implementation Committee about the data, what attentional data or information would be helpful to know, and if there are any questions for him.

Member Garcia asked how the increase in the BIPOC population compare to the increase in the Police Department budget. Mayor Elliott stated the information can be gathered and brought to

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the Implementation Committee. Member Garcia added she would like similar information about crime rate percentages over the same period.

Member Garcia noted Brooklyn Center is younger than most of the State. She asked how they can reach and engage with the younger population. She explained they will have to do things differently than in other areas based on their age distribution.

Member Garcia asked how Brooklyn Center compares to neighboring cities in terms of foreign-born populations. She stated if they have a higher population for foreign-born populations but other cities have better resources for them, then they should discuss how to connect those people with the appropriate resources. Member Garcia noted they may need to have some in-house resources available for their foreign-born population.

Mr. Walter asked which neighboring cities Member Garcia was referring to. Member Garcia stated Minneapolis is the largest, but she would like to know about any nearby cities.

Member Solomon stated the School Board tries to compare to cities that are similar to them such as Fridley or Richfield where there are similar demographics and populations. Member Garcia stated she would like to connect people to resources, and Minneapolis may have more resources to refer people to. She added Fridley and Richfield may not be the best comparison if there aren't similar demographics. Member Solomon stated Brooklyn Center is the most diverse City, but Fridley and Richfield also have diverse populations.

Mayor Elliott stated Fridley, Brooklyn Park, and Columbia Heights are good cities to use for comparison based on demographics. Also, their political structures and responses are more similar to Brooklyn Center than Minneapolis. Member Garcia stated they need to look at ways they can leverage resources. For example, Brooklyn Center shares a Senate District with Brooklyn Park and they could utilize that connection.

Member Bourque asked if the Implementation Committee can receive more information about how the Police Department is engaging with residents that do not have English as a first language. She added it would be important to have the demographics of the Police Department and if there are multi-lingual officers or if that is part of the recruitment process. There have been detrimental issues due to the language barriers of officers in the past, and the Implementation Committee needs to assess that issue. Mayor Elliott confirmed the requested information will be gathered and presented to the Implementation Committee.

Member Viste asked which languages are spoken in Brooklyn Center most often. There has been mention of Spanish and Hmong, but there may be more languages they need to be equipped to support. Mr. Walter stated the data set breaks down languages into regions rather than countries. For example, participants identified as speaking a language from an Asian region, but the specific language was not identified.

Member Solomon stated there are 43 different languages spoken within the schools, and a person may speak many languages from the same language. Mayor Elliott stated the school data may be a good resource because they track language information well. He added languages are important

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as it relates to culture and ideas about government and being in a community. The Implementation Committee has the opportunity to engage the community in deeper conversations to gather more information that has been neglected previously.

Member Dimock noted there is no mental health information included and asked for there to be mental health demographics presented to the Implementation Committee. She added a woman named Kathy Laroy commented in the chat about demographics gathered related to mental health and disabilities statistics in the City.

Mayor Elliott stated the lack of mental health information was an error and will be immediately corrected. They will gather information on mental health and disabilities combined with age, race, and ethnicity.

Member Viste asked how the block groups were chosen. Mr. Walter stated the US Census determines the blocks. Sometimes they follow roads or a natural feature, but sometimes they choose an arbitrary area.

Member Viste noted people coming from other countries may have an education from their home country that may not be recognized in the United States. He asked if their education are included in the data presented. Mr. Walter stated they could be missing the data.

Mr. Zaffrann noted the official data include a high school diploma or GED. Therefore, it depends on how people answered the question. Member Viste stated if someone was educated in another country, they may not identify with having a high school diploma or GED even though they have similar or more education.

Mayor Elliott recessed the meeting at 11:13 a.m. The meeting reconvened at 11:23 a.m.

7. POLICY DISCUSSION

Mayor Elliott stated they will be having the first discussion on the traffic stop policy. He stated a traffic stop policy is important because it is related to the death of Daunte Wright. Some cities have been reviewing such policies. For example, Philadelphia has implemented a new traffic stop policy. Also, residents of Minneapolis have demanded a moratorium on traffic stops, but the initiative has not yet passed. Mr. Zaffrann explained this is an initial discussion to gather the thoughts and ideas of the Implementation Committee.

Mayor Elliott asked if Implementation Committee members are comfortable going about 15 minutes beyond the original plan. There was no response. He asked the Committee about their experiences with traffic stops, what concerns they have, and how they can gather feedback and experiences from other community members.

Member Wright stated this portion of the Implementation Committee is very important to her. She explained her son was pulled over because of, first of all, an air freshener. Later on, it was because of expired tabs. The minor equipment violations, especially looking at the

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demographics of Brooklyn Center, are pre-textual stops. Many people cannot afford to get their tail lights fixed or to buy new tabs as soon as they expire.

Member Wright added a couple of police officers stated during the Kim Potter trial that they were in a high-crime area, and they, therefore, had the instinct to pull over Daunte Wright. She asked how many community members are living in or traveling through a high-crime area regularly. People are being targeted just for traveling through high-crime areas. She noted she travels through a high-crime area daily, but she has not been pulled over before. However, her son, who was Black, was pulled over based on a gut instinct.

Member Dimock stated her parents have never been pulled over for an issue with a taillight or tabs. It is not an issue for people with money. If they were to get pulled over, they are usually let go with only a warning. The laws are only serving the method of profiling. If a person just gets a ticket, they have to pay for the ticket. If they could have fixed the issue, then they would have. Instead, they have to pay for both a ticket and the repair. Some people say if someone can't afford a car, then they shouldn't have one. However, that is unrealistic.

Member Wright explained people have to get to work regardless of one's car status to provide for their families. People are known by police for not having insurance, and they are continually pulled over and fined. From there, they may have their driver's license revoked when they are just trying to make a living. She noted that 88 percent of the children in Brooklyn Center are BIPOC, and they are going to be affected by the policies down the line.

Member Solomon stated profiling has been part of the game for a while. In Ferguson, it was revealed that the whole system was built on fines given to lower-income folks. People may not have a lot of options for jobs, and there is risk-taking in getting to work despite a possible issue with the car. The fines sometimes roll over into warrants. The system sets people up to be taken advantage of.

Member Solomon stated a high-crime area is not a reason to pull out a gun. Police officers are meant to protect and serve. There are tactics law enforcement learn to keep themselves safe, but that has developed a mentality of stepping into a war zone. He stated he has been profiled multiple times and has requested people write him tickets so there would be a paper trail of him being pulled over. If the City cannot get law enforcement to adapt its frame of mind, then they need new people.

Member Dimock asked if there was a discussion about folks using names when calling in to watch the meeting. Mayor Elliott stated they cannot technically require people to have their names on when they log into Zoom, but he will follow up with the City Attorney.

Member Solomon stated he would like names to be required so their meetings don't end up like the City Council meetings with people attending to just create chaos.

Mr. Zaffrann pointed out that if someone calls in, they are unable to change the name listed. He noted Mr. Walter is one of the calls. Member Dimock added Melissa is the other phone number.

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Member Solomon stated the Implementation Committee needs to know how many traffic stops have resulted in a ticket. Member Wright agreed that would be good data to have.

Member Garcia agreed with Member Solomon and Member Wright. She asked if there will be a way to review body camera footage. They could randomly select a few body camera footage clips and provide feedback to law enforcement.

Member Bourque stated there are sometimes partnering agencies acting within City limits. When she first moved there, she had a taillight out. She was living in an area that was heavily monitored at the time, and she was pulled over three times within 10 minutes. Member Bourque explained each time she was pulled over was by a different law enforcement entity. It is important to know which law enforcement agencies are active in Brooklyn Center and what their practices are.

Member Bourque added there was a statistic cited by a Brooklyn Center law enforcement officer that one in four cars have a gun in them. She explained she would like to know the actual statistic. She noted such statements do not build bridges and are not backed up with data.

Member Bourque stated she had new tabs in her car that she forgot to put on her license plate. She drove on the same road as Daunte Wright for a year before remembering her tabs hadn't been updated. Member Bourque explained she drives around regularly for work, and she was never pulled over.

Member Garcia noted she put a link in the chat for an app available for residents of Brooklyn Center to use if they are stopped or pulled over by law enforcement. She noted she was curious if the statistic cited by Member Bourque was referring to cars that were pulled over or that many cars overall.

Member Wright noted Mayor Elliott will put in requests for data. She asked if the data can include the outcome of the police stops. She asked if they can map where pre-textual stops are occurring.

Member Solomon added they need to decide on how far back they are trying to get data. If they go back 15 years in time, it will be before there were body cameras. He noted over time styles of policing have evolved.

Mayor Elliott asked how many years the Implementation Committee would like to see data from. Member Wright stated that 10 years would be a good amount of time. Mayor Elliott stated they could get the demographic data to match the timeframe.

Member Solomon stated they don't want to mix up the variables. He added they are going to look at police budgets. In the 1990s, money was thrown at the war on crime. The amounts may not have increased since then, and they need to look at what that may be.

Member Bardal explained her experience as a white woman is very different from that of a black and brown in the community. She stated she has been pulled over before, but she hasn't gotten a

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ticket. She added when she has been pulled over when a black or brown person was driving, the experience was extremely different. Police officers need to have just cause for pulling people over. She noted there is no way to track a police officer pulling over a black person without a reason.

Member Bardal stated she knows people who could help to put on a know your rights training for the community. Many people may not know what they are allowed to ask or what to do if confronted with law enforcement. At a previous meeting, a Committee member pointed out no one goes to someone's door if they are delinquent on property taxes, and they certainly don't do that with a gun.

Member Bardal stated the Implementation Committee agrees on a lot of things, but they need to make sure they are doing things to make changes. They need to take that out of the hands of law enforcement and decide how to address unpaid tickets and tabs besides being pulled over.

Member Solomon stated they need to be productive and take the time to do things well. Their efforts need to produce a meaningful change.

Mayor Elliott stated Staff will take the requests from the Committee and find information to present back to the Committee in the future. They will also work towards a draft policy. In a future meeting, the Committee will receive a presentation from the Brooklyn Center Police Department and have an opportunity to ask them questions.

Mr. Zaffrann stated the next regular meeting is scheduled for April 16, 2022. He noted that is a holiday weekend for many folks and asked if the Committee was still willing to meet. Member Viste asked if the meeting would be on Zoom. Mr. Zaffrann confirmed the meeting would take place on Zoom.

Members Wright, Solomon, Bourque, and Bardal stated they would be available to meet on April 16, 2022, despite the holiday.

Mayor Elliott thanked the Implementation Committee for their time and energy.

Member Dimock asked why the chat was not included in the previous minutes. Mayor Elliott stated the minutes are meant to be a reflection of the conversation happening in real-time. He asked if the Committee would like the chat to be included in the minutes. Member Dimock stated the chat doesn't need to be included in the minutes, but it would be nice for the Committee to receive a copy of the chat.

Mayor Elliott directed Staff to answer any questions in the chat that they can or else note the questions for future responses.

Member Garcia explained she would like to ensure the comments are being followed. She asked for the follow-up to be shared with the Committee.

Mr. Zaffrann stated most of the chat pertained to demographic items and traffic stops. The

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"parking lot" items were about attendance policies for Committee members and if names can be required for Zoom, and Member Bardal noted she can set up a know your rights training. Mayor Elliott stated he is awaiting an answer from the City Attorney about Zoom names. The comments about other relevant data will be included in Staff's data requests, and Staff will respond to chat questions with Committee members included in the emails.

Member Bourque noted Melissa Carey made comments in the chat regarding traffic stops that were not touched on. Mayor Elliott stated Ms. Carey asked what information law enforcement ask during traffic stops such as documentation status.

Member Wright stated the chat may include specific questions for Committee members. She stated she would like the Committee members to have the option or opportunity to respond to specific questions. Mayor Elliott stated community members may post specific questions, and those questions will be sent directly to the specified Committee members. If the Committee member needs more information to respond, the Staff can help to provide additional information.

8. ADJOURN

Hearing no objection, Mayor Elliott adjourned the meeting at 12:12 p.m.

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CITY OF BROOKLYN CENTER

BYLAWS AND OPERATIONAL PROCEDURES OF THE COMMUNITY SAFETY AND VIOLENCE PREVENTION IMPLEMENTATION COMMITTEE

ARTICLE I THE COMMITTEE

- 1.1 Name and Establishment. On May 15, 2021, the City Council (the "City Council") of the City of Brooklyn Center (the "City") passed Resolution No. 2021-73, adopting the Daunte Wright and Kobe Dimock-Heisler Community Safety and Violence Prevention Act (the "Act"). The Act required the City to create a Community Safety and Violence Prevention Implementation Committee (the "Committee"), which is to be chaired by the Mayor, and with members recommended by the Mayor and confirmed by the City Council. On February 28, 2022, the City Council adopted Resolution No. 2022-31 establishing the Committee and confirming and appointing the members of the Committee. The Act and Resolution No. 2022-31 attached to and made part of these Bylaws and Operational Procedures (the "Bylaws").
- **1.2 Mission**. In accordance with the Act, the mission of the Committee is to propose amendments, ordinances, resolutions, policies, guidelines or other recommendations for the review, adoption and/or implementation by City Council or City staff, as appropriate, that would fully implement the will and intent of City Council as expressed in the Act and to make recommendations directly to the City Council.
- **1.3 Duties.** The Committee is advisory to the City Council and its duties are set out in the Act.

ARTICLE II MEMBERS

- **2.1** Appointment of Members. The Committee shall consist of the members appointed by the City Council in Resolution No. 2022-31. The appointed members serve at the pleasure of the City Council, are volunteers (not City employees), and are not entitled to any compensation or reimbursement of expenses.
- **2.2 Eligibility**. Resident from the City and other local, state and national experts in public health-oriented approaches to community safety, in addition to the Mayor who shall serve as Chair of the Committee, are eligible to serve on the Committee.
- **2.3 Vacancies**. Vacancies shall be filled in the same manner as the original appointment, specifically confirmation and appointment by the City Council upon the recommendation of the Mayor.

ARTICLE III OFFICERS

- **3.1 Officers**. The Mayor shall serve as the Chairperson of the Committee, and the Committee shall elect a Vice-Chairperson and Secretary from among its members.
- **3.2 Chairperson Responsibilities**. The Chairperson is responsible for the following:
 - (a) Presiding over all meetings;
 - (b) Appointing all ad hoc committees;
 - (c) Calling special meetings provided the proper notices are given;
 - (d) Establishing the regular and special meeting agendas;
 - (e) Ensuring the Committee conducts its activities within the stated mission and bylaws of the Committee;
 - (f) Monitoring and ensuring the progress of the Committee; and
 - (g) Monthly reporting to the City Council during an open City Council meeting and reporting to the City Council upon request.
- **3.3 Vice-Chairperson Responsibilities**. The Vice-Chairperson is responsible for the following:
 - (a) Performing the duties of the Chairperson in the absence or incapacity of the Chairperson; and
 - (b) Performing all other duties as prescribed by the Committee.
- **3.4 Secretary Responsibilities.** The Secretary is responsible for the following:
 - (a) Keeping accurate records of all proceedings of the Committee. Minutes of all Committee meetings shall be promptly recorded and maintained and shall be open for public inspection as required under law.
 - (b) Keeping an accurate record of attendance.

The Secretary may be assisted in the execution of these duties by a person designated by the Committee.

ARTICLE VI MEETINGS

4.1 Meetings. All meetings of the Committee shall be conducted in accordance with the Minnesota Open Meeting Law and City Code. This means all discussion of Committee business among a quorum of members must occur at a meeting which has been posted and is open to the public. The presence of a majority of all regular members currently appointed to the Committee shall constitute a quorum for the purpose of conducting its business and exercising its powers and for all other purposes. In the event a quorum is not reached, a smaller number of members may meet to have informal discussion; however, formal action shall not be taken and must be reserved for such time as when a quorum of the Committee is reached. A quorum of members should not discuss Committee business by email, forms of social media, telephone, or informal meetings.

- **4.2 Regular Meetings**. The regular meetings of the Committee shall be held on the third Saturday of every month at 10:00 a.m. The Committee may, by a majority vote, change its regular meeting dates or times for any reason provided proper public notice of the change is provided.
- **4.3 Special Meetings**. A special meeting of the Committee may be called by the Chairperson or two members, for the purpose of transacting any business designated in the meeting notice. The notice for all special meetings shall be posted in compliance with the Minnesota State Statutes governing public meetings. The Secretary shall notify Committee members at least three days prior to the meeting of the date, time, place and purpose of the special meeting. A special meeting must also be posted in accordance with the requirements of the Minnesota Open Meetings Law.
- **4.4 Attendance**. Members are expected to attend all meetings. If a member is unable to attend a meeting, they should contact the Chairperson. If a member has three unexecused absences in a row, the Committee may declare a vacancy. If a quorum cannot be attained, a smaller number of members may meet to have informal discussion; however, formal action shall not be taken and must be reserved for such time as when a quorum of the Committee is reached. A quorum of members should not discuss Committee business by email, forms of social media, telephone, or informal meetings. The Secretary will track attendance at each meeting.
- **4.5 Agenda**. The agenda for regular and special meetings of the Committee shall be prepared by the Chairperson. Items to be placed on the agenda may be proposed by the Chairperson, a Committee member, the staff liaison, or at the request of the City Council. Residents, businesses, or other interested parties may contact the Chairperson to request that an item be placed on the agenda for consideration. All agenda topics presented by the City Council will be placed on the agenda for consideration. Agenda topics requested by other parties will be placed on an appropriate future agenda at the discretion of the Chairperson. The agenda shall be approved at each meeting prior to discussion of any items on the agenda. At the time of agenda approval, items may be removed, and the order of business may be modified by a majority vote of members present at the meeting. No item shall be added to the agenda unless deemed as urgent by the Chairperson. Prior to adjournment, members present may communicate items recommended for inclusion on future agendas.
- **4.6 Voting.** The Committee shall act as a body in making its decisions and announcing them. No member other than the Chairperson shall speak or act for the Committee without prior authorization. Provided there is a quorum present, a majority of those present shall be required to adopt any item of business. Only members personally present at a meeting may vote. No proxies or alternate members are allowed to vote. City staff appointed to serve as a liaison to the Committee shall not have a vote on the Committee.
- **4.7 Recordkeeping**. All minutes and resolutions shall be in writing and shall be kept in accordance with applicable laws, rules, and City procedures.

ARTICLE V COMMITTEES

5.1 Committees. The Committee may include standing committees, ad hoc committees, workgroups, and other committees as deemed necessary and appropriate. All committees are advisory in nature and do not have the authority to make final decisions on Committee policy regarding any Committee business. Such decisions are reserved for the Committee itself and must be considered at a regular or special meeting as defined above.

ARTICLE VI PERFORMANCE

6.1 Performance of Duties. Committee Members are expected to adequately prepare for meetings. Committee Members unable to complete an assigned task should notify the Chairperson as soon as possible. The Committee may ask the City Council to review a Committee Member's appointment based upon their lack of performance.

ARTICLE VII ADVISORY

- **7.1 Advisory**. The Committee is advisory to the City Council. The Committee has no other official status or independent authority other than to gather, discuss, and make recommendations to the City Council and City staff.
- **7.2 Retention of Additional Counsel, Temporary Staff and Consultants**. Within the budget assigned to the Committee by the City Council, the Committee shall advise the City Council and make recommendations with regard to the retention of additional counsel, temporary staff, and consultants as reasonable and necessary to enable the Committee to complete its work.

ARTICLE VIII AMENDMENTS AND REVISIONS

8.1 Amendments and Revisions. These bylaws may be amended at any regular or special meeting
of the Committee by a two-thirds vote of the entire membership, provided the amendment has been
submitted in writing at the previous regular meeting, and shall become effective when approved
by the Brooklyn Center City Council.

Adopted on the	day of	, 2022.

Proposed Implementation Committee Workgroups

	Expanded Response	Policy
Proposed Workgroup Members Additional workgroup members to be appointed at a later date	Julie Bourque Matt Branch Joecelia Dalmeida Amity Dimock Mark Viste	Lori Bardal Kiki Barnes Joylenna Garcia John Solomon Katie Wright
Proposed Initial Meeting Dates Proposed meeting time: 5-7 P.M.	Thursday 4/28 Thursday 5/12	Thursday 5/5 Thursday 5/19

The next Implementation Committee meeting is scheduled for Saturday, May 21

Information Request Follow-Up From April 2 Implementation Committee, 4/16/2022

David Zaffrann, Implementation Committee Manager



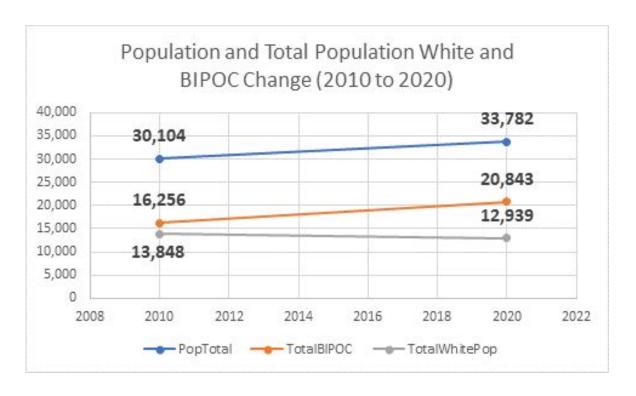
Additional Information Requested

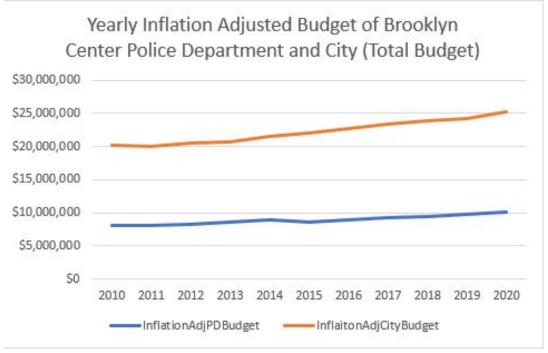
Regarding Presentation on City Demographics:

- How does the Brooklyn Center Police budget trend compare to the city's population trend? How does it compare to the city's crime data trend?
- How does Brooklyn Center's percentage of foreign-born residents compare to neighboring cities?
- What are all of the languages spoken in Brooklyn Center schools?
- Do we have access to any data regarding mental health diagnoses and prevalence within the city?
- What are the demographics of the Police Dept's sworn staff: race and age? Multi-lingual officers?
- Are multi-lingual officers part of the Department's recruiting effort? If so, how?



Police Budget & Population by Race / Ethnicity Over Time





- From 2010 to 2020, the inflation-adjusted City budget (total) increased \$5,055,667, or 25%.
- From 2010 to 2020, the inflation-adjusted Police Dept. budget increased \$1,912,214, or 23%.

Sources: US Census American Community Survey 2015-2019; 2020 Census; Brooklyn Center city budgets

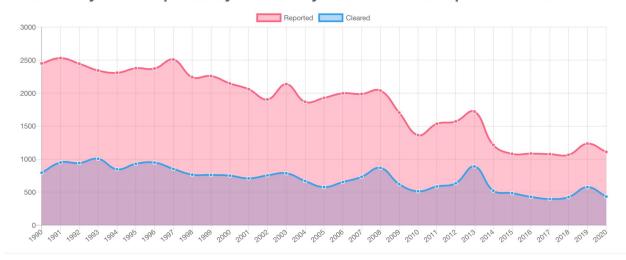


Crime Trends, 1990-2020

Summary Crime reported by the Brooklyn Center Police Department 1990-2020



Summary Crime reported by the Brooklyn Center Police Department 1990-2020



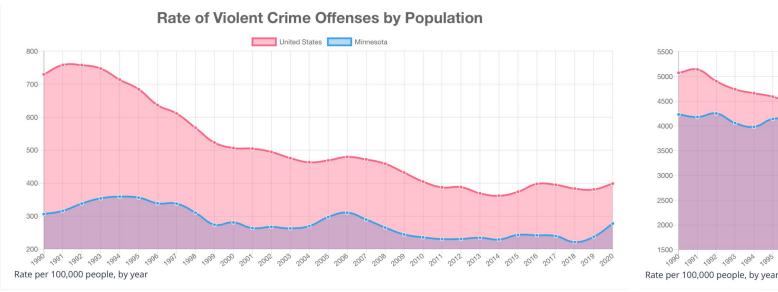
Violent Crime, 1990-2020

Property Crime, 1990-2020

Source: National Incident-Based Reporting System (NIBRS) data as submitted to the FBI https://crime-data-explorer.app.cloud.gov/pages/explorer/crime/crime-trend



Crime Trends, 1990-2020



Rate of Property Crime Offenses by Population

United States Minnesota

5500
4500
4500
2500
2000

US & MN Violent Crime Rate, 1990-2020

US & MN Property Crime Rate, 1990-2020

Source: National Incident-Based Reporting System (NIBRS) data as submitted to the FBI https://crime-data-explorer.app.cloud.gov/pages/explorer/crime/crime-trend



Foreign-born residents

City	Percentage of Foreign-born Residents
Brooklyn Center	23.8%
Brooklyn Park	23.0%
Columbia Heights	18.9%
Fridley	18.4%
New Hope	14.5%
Crystal	12.2%
Robbinsdale	6.8%

Source: Minnesota Compass city profiles

https://www.mncompass.org/profiles/city/brooklyn-center/nativity



Additional Information Requested

Regarding Traffic Stops:

- Can we see a map of traffic stops?
- How many traffic stops result in tickets? Searches? Arrests?
- What other law enforcement agencies operate (conduct traffic stops) within our city limits and how do they operate?



- Did we miss anything?
- Any additional questions or comments?



Community Feedback for the Implementation Committee

Immigration

- How are our police officers trained to deal with undocumented residents?
- Is there a separate policy or ordinance that prevents police officers from asking about Immigrants' status?
- If it wasn't already on the Implementation Committee's radar, immigrants and their intersection with traffic stops and other IC topics should be a part of the implementation committee.
- Specific examples of measures that the city could undertake to become more welcoming and friendlier to immigrants.

Accessibility

- Has the city gathered/tracked demographics on disability status, distribution within the community? How does that overlap with ethnicity data?
- How is the IC thinking about accessibility and public safety? What policies govern how BCPD interacts with community members with physical disabilities?
- How will the IC be intentional in including the voices, and input of residents with a physical disability, and/or limited mobility?

